

# Site C

# Technical Briefing

**Don Wright**  
**Deputy Minister to the Premier**  
**December 11, 2017**

**After review by BCUC, meeting with Treaty 8  
First Nations, advice from independent experts  
and lengthy deliberation**

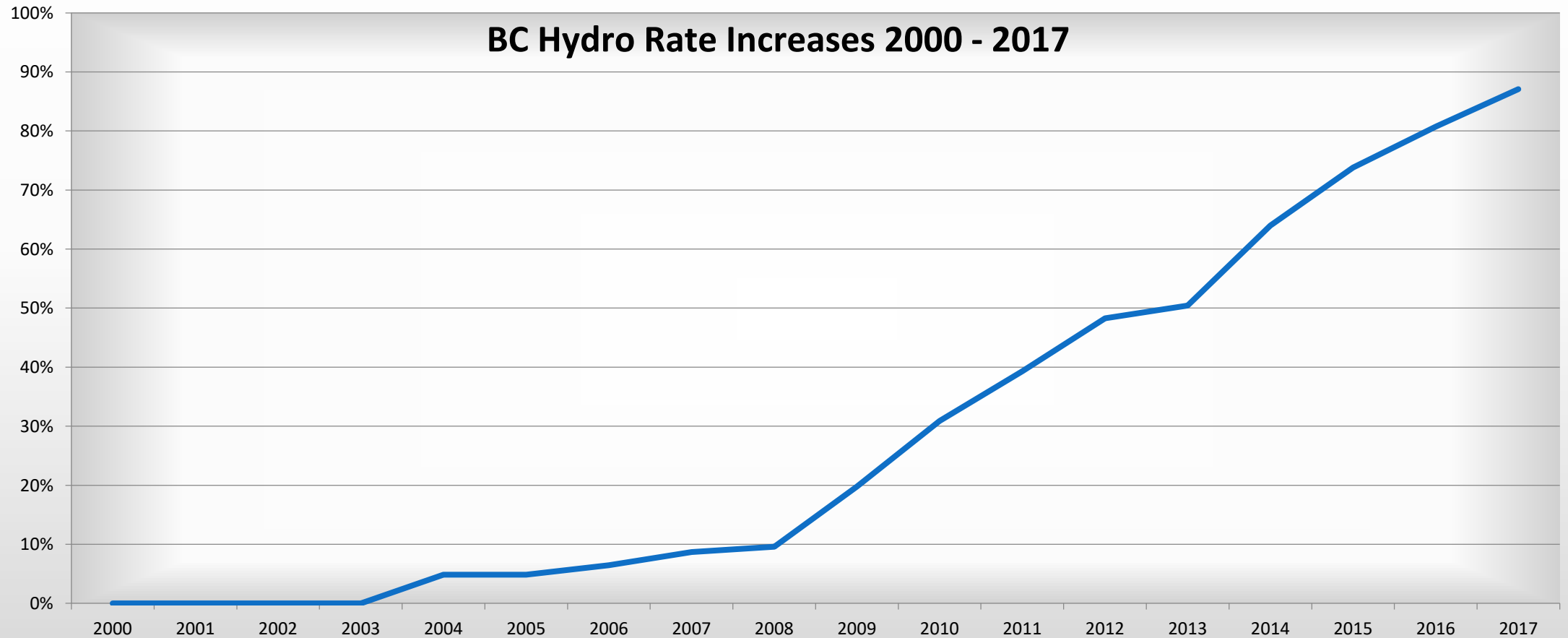
**Cabinet has made the difficult decision to  
complete Site C construction**

# Outline of Technical Presentation

- I. Historical Context
- II. Government's Decision Criteria
- III. Revised Cost Estimates
- IV. Ratepayer Impacts
- V. Fiscal Impacts/Risks
- VI. Concluding Comments

# I. Historical Context

# Hydro Rates Have Been Rising Significantly Since 2003

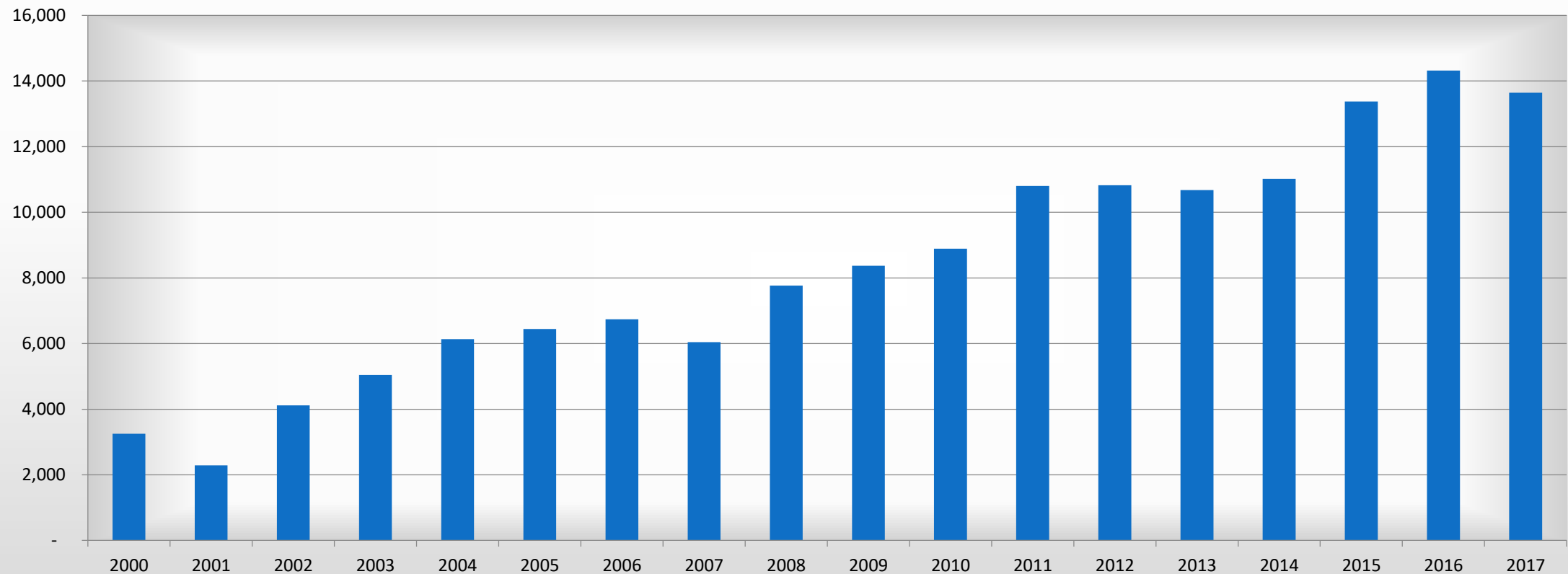


# New Power More Expensive Than Heritage Assets

Heritage Assets	Average of IPP	Projected Site C
\$32 / MWh	\$100 / MWh	\$60 / MWh

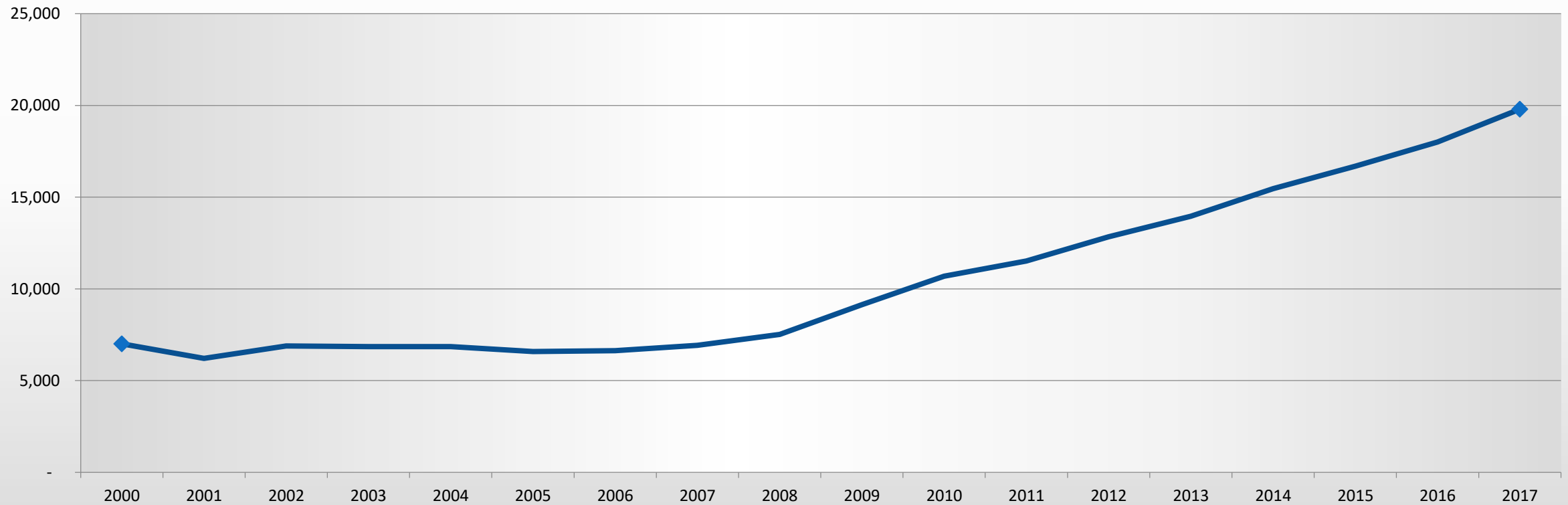
# IPP Share of Supply Growing

IPP Historical Generation (GWh)



# BC Hydro Debt is Growing

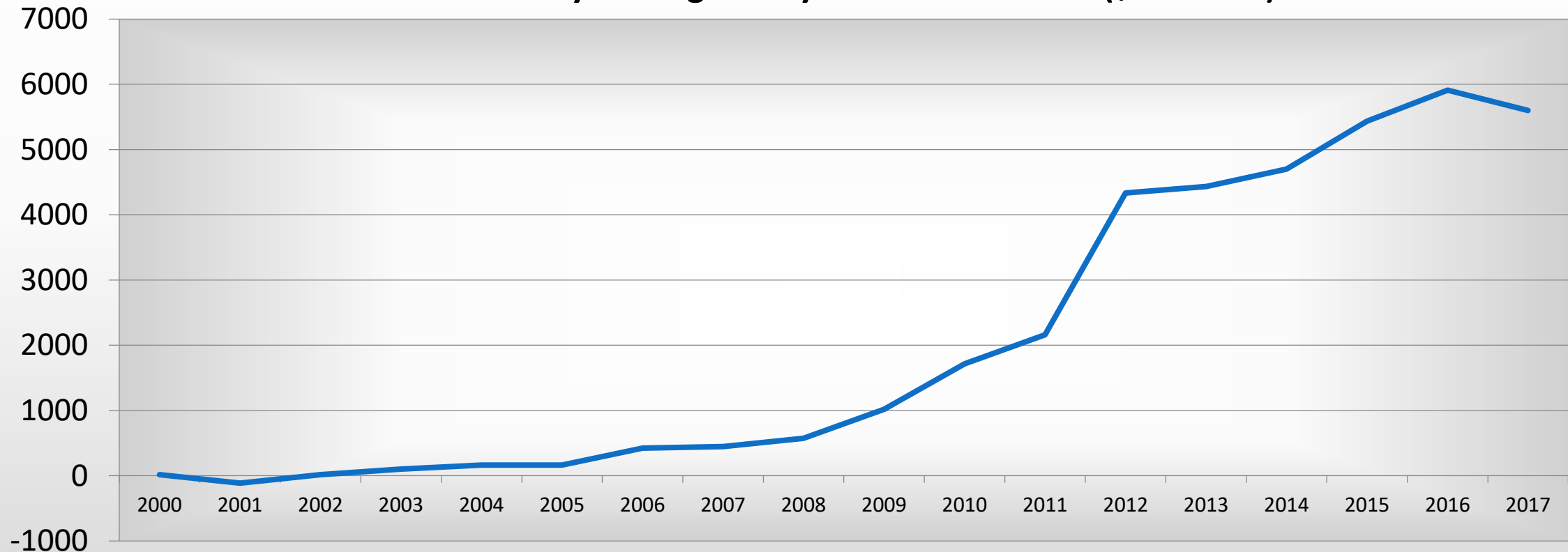
BC Hydro Net Long-Term Debt (\$ Millions)



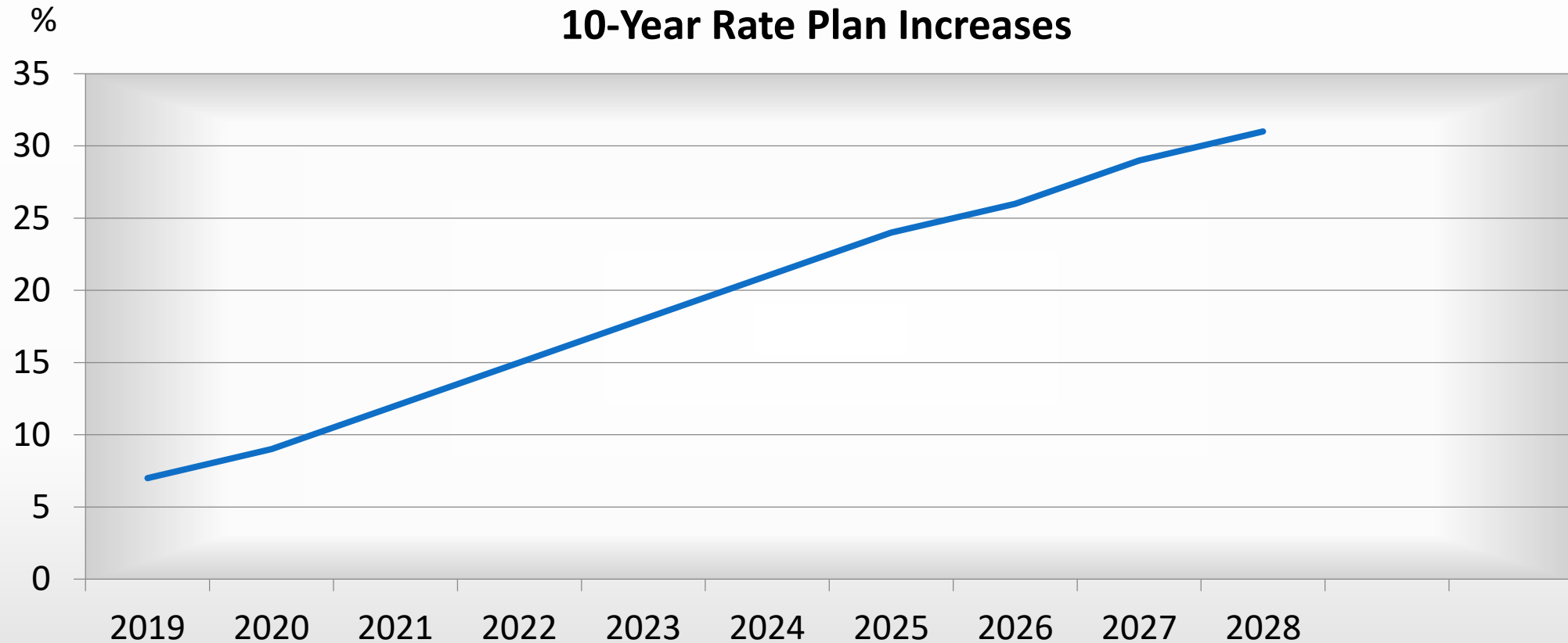


# BC Hydro's Regulatory Account Balance Is Growing

BC Hydro Regulatory Account Balances (\$ Millions)

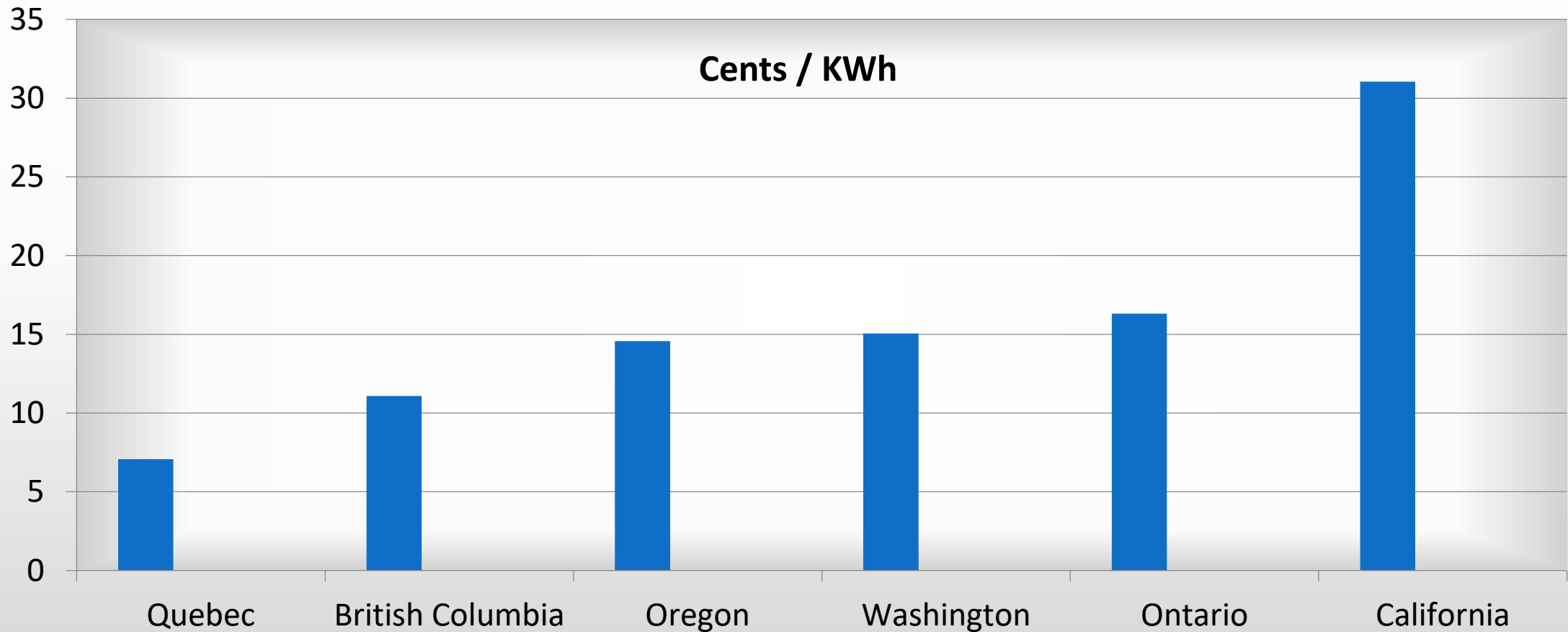


# Current 10-Year Rate Plan Schedules Further Increases



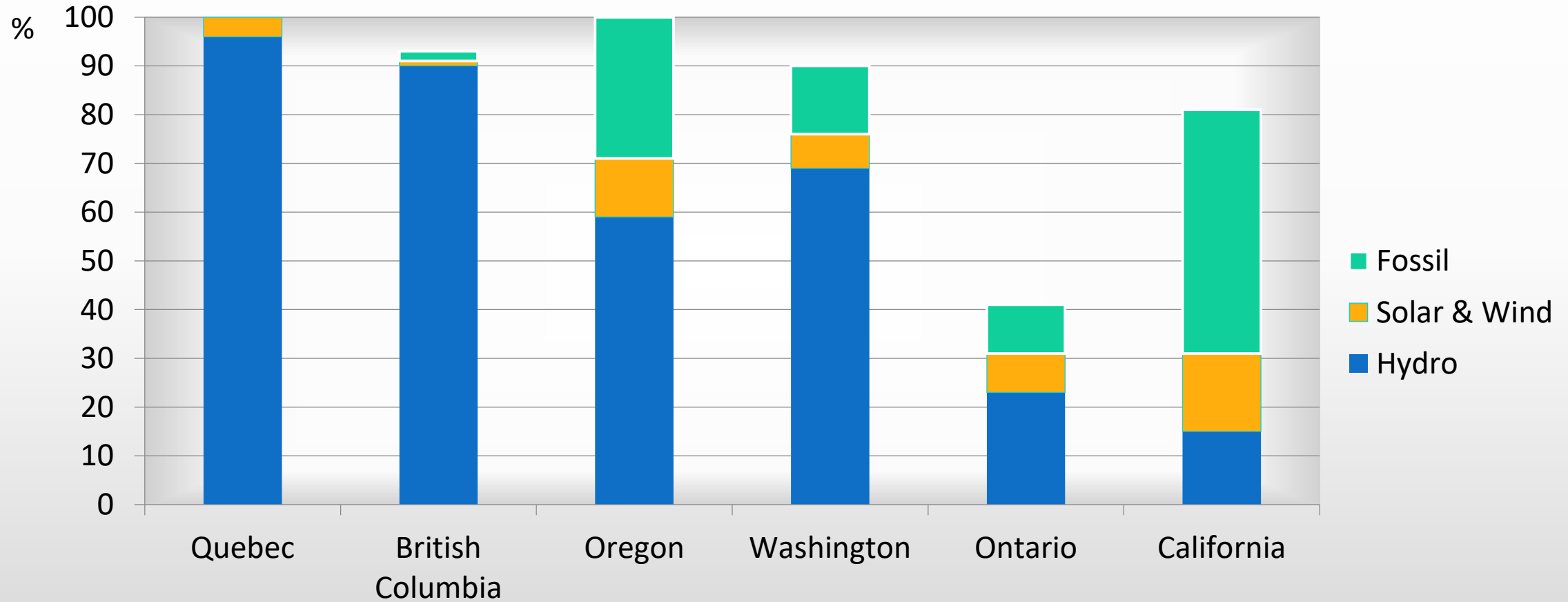
# How Our Rates Compare, Residential

Source: Hydro Quebec, NRCAN, US EIA



# Sources of Electricity

Source: Hydro Quebec, NRCAN, US EIA  
Other sources to 100% includes biomass, nuclear



## II. Government's Decision Criteria

# Criteria

1. Ratepayer Impact
2. Fiscal Impact / Risks
3. First Nation Impacts
4. GHG Targets
5. Agriculture / Food Security

# III. Revised Cost Estimates

# Projected Cost to Complete: \$10.7 Billion

- 2014 approval was for \$8.335 billion
  - With an additional \$440 million risk reserve
  - For a total of \$8.775 billion
- Costs to date have exceeded budgeted amounts
- One-year delay of river diversion estimated to increase costs by \$610 million
- Future contracts projected to be higher than budgeted amounts
- Current mid-point estimate is now \$9.992 billion
  - \$1.657 billion over 2014 estimate
- Given what has happened to date, risk reserve has been increased



# Change in Cost Estimate

\$ millions

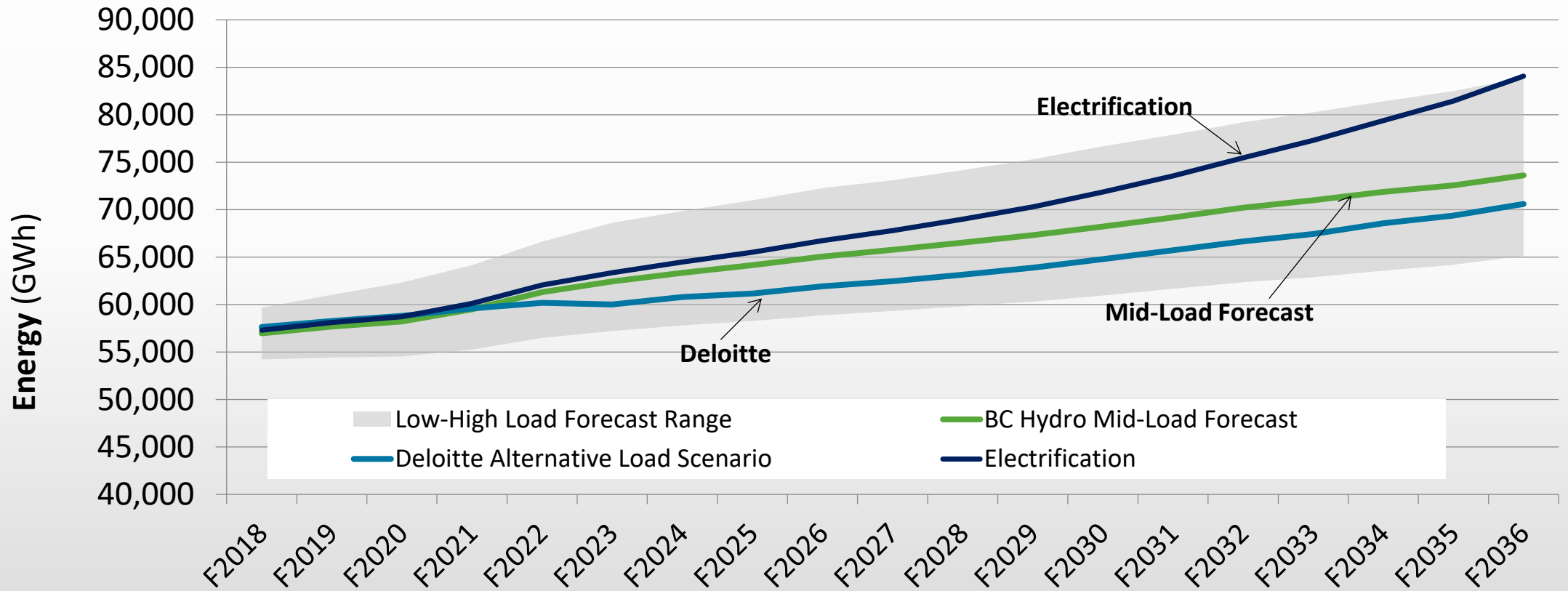
Cost	2014	Current
Direct Costs	4,940	5,839
Indirect and Overhead	1,194	2,010
Contingency	794	858
Interest before completion	1,407	1,285
<b>Total Before Risk Reserve</b>	<b>8,335</b>	<b>9,992</b>
Risk Reserve	440	708
<b>Total</b>	<b>8,775</b>	<b>10,700</b>

# Comments on Cost Escalation

- Government will be putting in place enhanced oversight to ensure final costs are at or below \$10.7 billion
- \$10.7 billion is used in making comparisons of the continue versus terminate scenarios

# IV. Rate Impacts

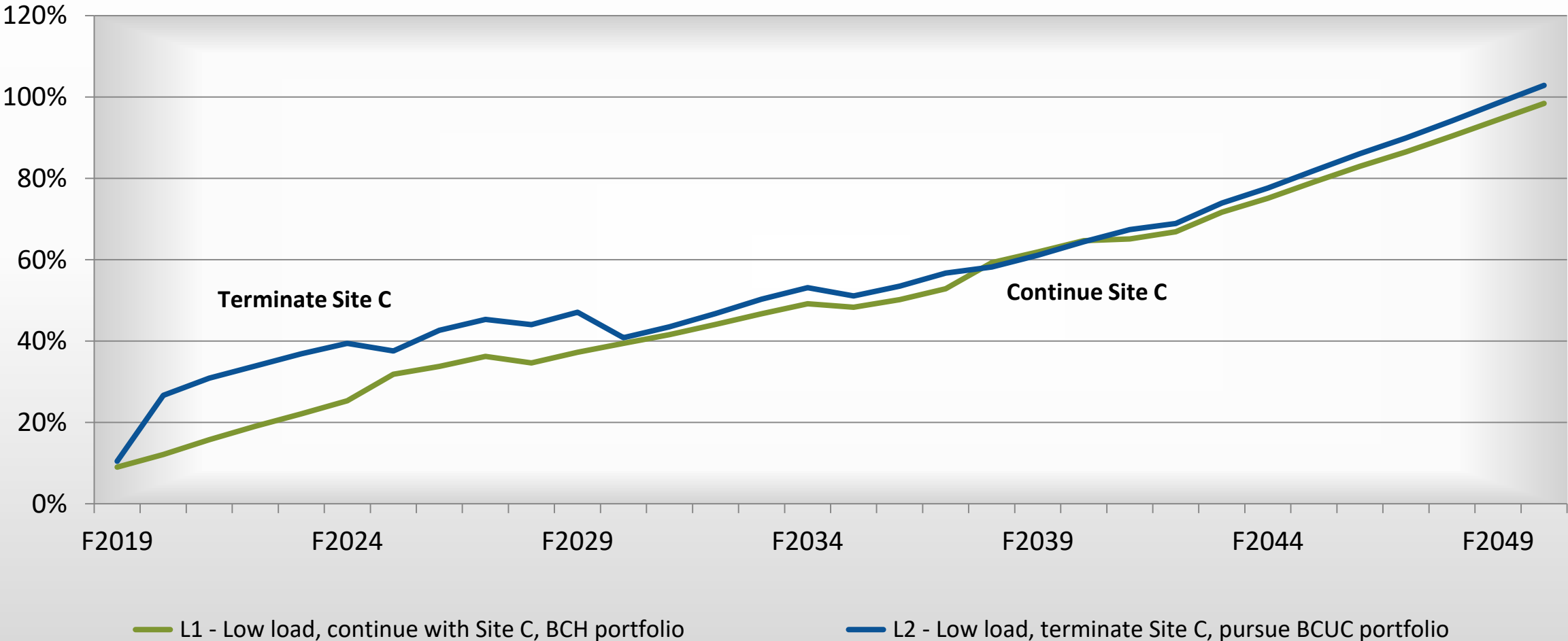
# Comparison of Load Forecasts



# Rate Impact Analysis Assumptions

- BCUC Low Load Forecast
- BCUC “Alternative Portfolio” assumptions
- \$10.7 B Site C Cost
- 10 year amortization of \$4 billion in termination scenario

# Rate Impacts Under a Low Load Forecast



# What Is The Impact On Ratepayers?

## Complete Site C

- Rate impact 1.1% in 2025, and 1.1% in 2026 under a rate smoothing scenario over 10 years, then decreasing (assuming revised \$10.7B project cost)

## Terminate Site C

- Increases rates, starting in 2020 to recover sunk and termination costs
- A 12% rate increase would need to be in place for 10 years

# Impact of Terminating Site C on Customers

## Results in a rate increase of 12%, effective 2020



### Single Family Home, Vancouver Island

- Annual hydro bill \$1,650 **+\$198 / year**



### Lumber Mill, BC Interior

- Annual hydro bill \$1.6 million **+\$192,000 / year**



### Medium Data Centre

- Annual hydro bill \$1.5 million **+\$180,000 / year**



### Large Lower Mainland Hospital

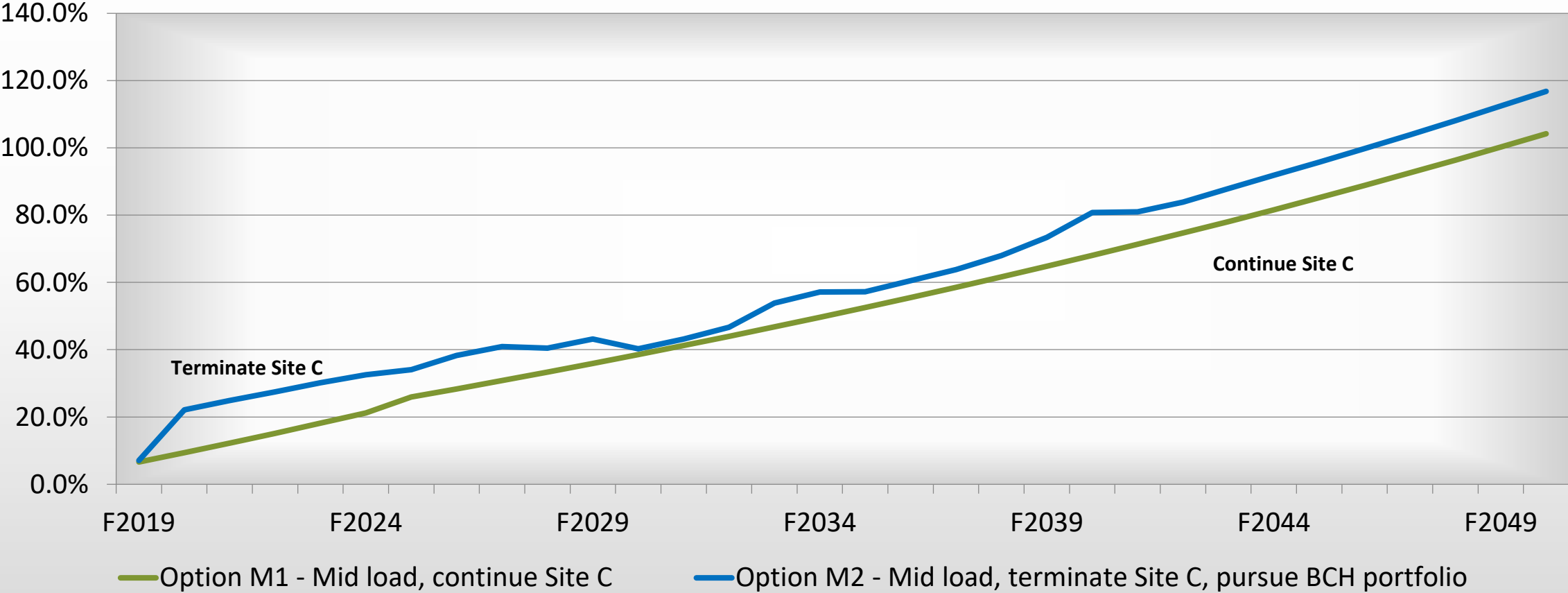
- Annual hydro bill \$3.1 million **+\$372,000 / year**



# Demand Affects Relative Rate Impact

- If demand exceeds low load forecast, relative advantage of complete scenario increases over terminate scenario

# Rate Impacts Under a Mid Load Forecast



# V. Fiscal Impacts / Risks

# Some Inconvenient Arithmetic

- If government decided to terminate, \$4 billion in debt has to be absorbed by someone
  - Ratepayers
  - BC Hydro
  - Taxpayers
- The previous section looked at the implications if ratepayers absorbed the cost

# Could BC Hydro Absorb Termination Costs?

- They could
- But this would
  - Wipe out more than 80% of BC Hydro's equity
  - The \$4 billion loss would still be consolidated on the books of the Government Reporting Entity
  - Involve ongoing debt interest costs of \$120-150 million per year

# Biggest Risk Of The Hydro Absorb Scenario

- In a scenario where BC Hydro was to absorb the \$4 billion termination costs:
  - Credit rating agencies could determine that BC Hydro was no longer a commercially viable entity  
Resulting in \$20 billion debt being reclassified as taxpayer-supported debt
    - Likely leading to a downgrade of the Province's credit rating
    - Resulting in higher interest costs for the (then) \$65 billion in taxpayer-supported debt

# Could the Minister of Finance Absorb Termination Costs?

- Central Government's Consolidated Revenue Fund would take on the \$4 billion of debt and recapitalize BC Hydro
- This would likely preserve BC Hydro's status as a commercial entity
- But...

# Having the Minister of Finance Absorb Termination Costs Would

- Still entail a \$4 billion loss in Government Reporting Entity
- Still involve \$120-\$150 million / year in interest costs that would have to be serviced
- Could lead to a credit rating downgrade, adding even more debt interest costs to taxpayers
- Crowd out room for new capital project spending
  - Schools, hospitals, housing, bridges, highways, etc.



# What is \$4 Billion Equivalent To?



66 secondary schools (\$60 million each); or,



11 hospital projects similar to the North Island Hospitals (Province's share \$365 million); or,



12 highway projects similar to the Okanagan Valley Corridor Project (Province's share \$ 330 million); or,



3 Pattullo Bridges (\$1.3 billion each).

# VI. Concluding Comments

# In Summary

- Very tough decision for Government
- Decision to proceed primarily driven by need to:
  - Minimize impacts on BC Hydro ratepayers
  - Preserve the fiscal room to build schools, hospitals, housing, bridges etc.



Questions?